

INTERNAL COORDINATION			Action Officer: Title and Signature
Officer	Action	Initials	
General Graham	Signature	G	<div style="border: 1px solid black; width: 150px; height: 20px;"></div>
ES			
DCI	Approval		Phone Number <div style="border: 1px solid black; width: 50px; height: 20px;"></div>
			Subject: Establishment of Permanent Human Sources Committee of USIB

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Summary

PURPOSE: The Human Sources Committee has completed one year on a trial basis. This action is required to make the HSC a permanent committee, i. e., issuance of a DCID.

BACKGROUND: There are no internal CIA problems with the Draft DCID, but with a choice of chairman (DDO or DDI).

RECOMMEND: DCI note approval of IC approach opposite.

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INTELLIGENCE COMMUNITY STAFF SUMMARY

INTERNAL COORDINATION

Action Officer: Title and Signature

Officer	Action	Initials
	<i>plc</i>	
Dr. Clarke	<i>[Signature]</i>	
General Graham	Signature	

Subject: Establishment of Permanent Human Sources Committee of USIB

Summary

This memorandum reviews briefly the attitudes of Intelligence Community members towards the establishment of a permanent Human Sources Committee. It recommends that you forward to the DCI for his review a draft DCID for this purpose. The draft DCID and a cover memorandum to the DCI for your signature are attached. As you are aware, certain personalities are an important element in this equation. In presenting this package to the DCI I suggest you ask him to meet with you, Nelson and Proctor before deciding on who will be chairman. We believe a good arrangement would be [redacted] as chairman and [redacted] as the CIA representative and deputy chairman.

New:

Purpose: The Human Sources Center has completed one year on a trial basis. This action is required to make it the HSC a permanent committee, i.e., issuance of a DCID.

Background:

There ~~are some~~ ^{are no} internal CIA problems ~~with~~ the Draft DCID, but with a choice of.

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Recommend: DCI note approval of IC approval.

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DCI/IC/0196/74

15 APR 1974

MEMORANDUM FOR: D/DCI/IC

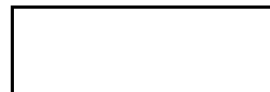
SUBJECT : Establishment of Permanent Human
Sources Committee of USIB

1. I have reviewed the elements of the Intelligence Community concerned with human source collection and reporting and have solicited their views on possible changes to the USIB committees dealing with HUMINT matters. The reactions I obtained will probably come as no surprise to you. DIA supports strongly the concept of a permanent Human Source Committee (HSC) of USIB with broad powers to guide, review and evaluate HUMINT activities and to act as a focal point for resolving HUMINT problems within the community. DIA also favors the subordination of the IPC and the IDC to the HSC.

2. State/INR is less confident that a permanent HSC could play an effective role but, on balance, supports its establishment, if only to provide greater USIB attention to HUMINT matters.

3. CIA/DDI supports a permanent HSC but would not change the status of the IPC or IDC, at least for the time being. It would prefer to retain chairmanship allegedly on the grounds that this would be more acceptable to the community than a DDO chairman. I question this judgment. Certain specific individuals would be less acceptable than others, but I don't think any USIB members would oppose a DDO chairman as a matter of principle.

4. CIA/DDO is opposed to a permanent HSC on at least two grounds; one, that HSC review of DDO programs would undermine their essential clandestinity; and two, that the major problems in the HUMINT area are not susceptible to solutions by a USIB committee. They assert, for example, that the weaknesses of the DOD HUMINT programs can only be overcome by internal DOD actions;



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is considerable logic in this - the missing emphasis is that the DCI's voice is diffused.) DDO nevertheless recognizes the strong sentiment within the USIB Community in favor of a permanent HSC with a broader charter and is willing to acquiesce in its establishment. It would want, however, to chair the committee. DDO is strongly opposed to the subordination of the IDC and IPC to the HSC.

5. My own view is that the time for the establishment of a permanent HSC has clearly come, if for no other reason than to induce in the USIB community a greater awareness of, and focus on, the field of intelligence activity which produces the most product for the least cost. It is clear, however, that in general the community has no precise view of what the HSC should do or how it should operate. In this situation, I think it would be politic to discourage self-generated activity by the HSC and to ensure that, outside the field of requirements, it act only in response to clear direction.

6. I have considered and discussed with various community representatives the possibility of having DDO or INR chair the HSC. An INR chairman, at least in theory, could be expected to give a strong "customer" bias to the committee's activities and tackle the problem of increasing the intelligence focus in Foreign Service reporting. Ray Cline thought the concept of an INR chairman should be seriously considered.

7. A DDO chairman makes sense on substantive grounds because of the major role DDO plays in the HUMINT field. Pragmatically, it appears to be the only way of ensuring active DDO participation. I am concerned that DDO might try to use its chairmanship of the committee to limit its activity, but I think this possible situation can be overcome by clear direction to the committee from the DCI on the recommendation of the NIO's, the IC Staff, or community elements.

8. The subordination of the IPC and/or the IDC to a permanent HSC has a certain bureaucratic logic, but I don't think their status should be changed, at least this time. Within their relatively limited areas of responsibility, they are performing effectively and operate more as staff mechanisms to coordinate on-going activities

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Approved For Release 2004/10/28 : CIA-RDP80M01082A000900160026-2

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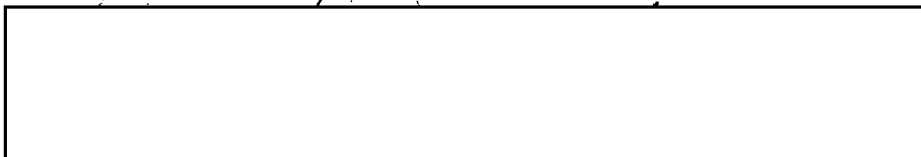
than as USIB committees. I think it unlikely that subordinating them to the HSC would improve their performance. Raising the issue at this time would be a distraction and deflect focus from the central issue of establishing a permanent HSC.

9. In the light of all these considerations, I recommend that the draft DCID be forwarded to the DCI for his review under the attached memorandum.



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APPROVED: 



Daniel O. Graham
Lieutenant General, USA
D/DCI/IC

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DCI/IC/0200/74

15 APR 1974

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT : Proposed DCID Establishing a Human
Resources Committee of USIB

1. Attached for your review is a proposed DCID to establish a permanent USIB Human Resources Committee with broad authority to examine interagency problems, evaluate performance, and provide community-coordinated requirements. The concept of such a committee has been discussed with appropriate State and DOD representatives and is strongly supported by them.
2. Within CIA, the draft DCID has been coordinated with Bill Nelson and Ed Proctor. Nelson is concerned that a committee with such a broad charter might make inappropriate demands for information about DDO activities but believes this problem would be manageable if the chairman of the committee were selected from the DDO. My own view is that a DDO chairman is highly appropriate in any event because of the major role the DDO plays in human source collection.
3. The DDI would prefer the committee to be chaired by a DDI representative, partly on the grounds that this would be more acceptable to the other USIB members. I do not believe that the latter hold strong views on who should be chairman provided that the DDO is actively engaged in the committee's work.
4. You will note that the DCID calls for a CIA representative on the HSC as well as a chairman. I recommend the chairman be a DDO representative and that the CIA representative be from the DDI.
5. Both the DDO and the DDI have reservations about paragraph 3. b. of the draft on the grounds that the NIOs and the IC Staff have already been assigned major responsibility for the evaluation process and to assign the same responsibility to a third community group, the HSC, would be likely to muddy the waters. Inasmuch as the extent of HSC participation in the evaluation process can be controlled by your direction and guidance to it through the IC Staff, I don't consider this a major concern.


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6. We have considered the advisability of abolishing the Interagency Defector Committee and the Interagency Clandestine Collection Priorities Committee and subordinating their functions under the new HSC. In spite of the bureaucratic logic of such a move, particularly if the HSC chairman is a DDO officer, both Nelson and Proctor would prefer not to do this at this time. I agree there is no urgency about such a move and some advantage in letting the new HSC settle into its broader role before assuming responsibility for those specific functions.

7. If you approve, I will ask the Executive Secretary, USIB, to circulate the draft DCID to USIB Principals with a statement that it will be placed on an agenda for Board consideration at an early date. If, as I assume, no major problems are raised, you may wish to designate the new chairman at that Board meeting.

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Daniel O. Graham
Lieutenant General, USA
Director to the DCI for the
Intelligence Community

APPROVE:

W. E. Colby
Director of Central Intelligence

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